

# **GAWLER RIVER FLOODPLAIN MANAGEMENT AUTHORITY**

## **NOTICE OF SPECIAL MEETING**

Notice is hereby given pursuant to Clause 6.8 of the Charter that a Special Meeting of the Gawler River Floodplain Management Authority has been called for:

**DATE:**            **Thursday, 17 May 2018**

**TIME:**            **9.45 am**

**PLACE:**        **Co-Lab at the Stretton Centre (307 Peachey Road, Munno Para)**  
**City of Playford**

The purpose of this Special Meeting is to:

- Receive feedback from Constituent Council staff on the final draft of the Northern Floodways Prospectus
- Consider relevant information regarding flood planning management from the Adelaide Plains Council to enable further consideration of next steps in actioning the Northern Floodway's Prospectus.
- Consider feedback from Constituent Council GRFMA Board Members on the Why, What and How considerations they might have when considering undertaking the GRFMA Charter and Governance Review and to then further consider the GRFMA Charter and Governance Review.

Please find enclosed a copy of the Agenda for the meeting.



David Hitchcock  
EXECUTIVE OFFICER

# **GAWLER RIVER FLOODPLAIN MANAGEMENT AUTHORITY**

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## **S P E C I A L M E E T I N G A G E N D A**

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Committee	<b>Gawler River Floodplain Management Authority</b>
To Be Held	<b>9.45 am Thursday, 17 May 2018</b>
Location	<b>Co-Lab at the Stretton Centre (307 Peachey Road, Munno Para) City of Playford</b>

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**1. WELCOME**

To Board Members and Deputy Board Members present.

**2. PRESENT**

Please sign the Attendance Register.

**3. APOLOGIES**

**4. APPOINTMENT OF OBSERVERS**

**5. MOTION ON NOTICE**

5.1 Adelaide Plains Council – Storm Water Management Plans

**6. REPORTS**

6.1 Northern Floodways Prospectus

6.2 GRFMA Charter and Governance Review

**7. CLOSURE**

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## Special Meeting Report

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Committee	<b>Gawler River Floodplain Management Authority</b>
Meeting Held	<b>Thursday 17 May 2018</b>
Report Name	<b>5.1. Motion on Notice - Storm Water Management Plans Adelaide Plains Council</b>

### RECOMMENDATION

**That the GRFMA act strategically, with due diligence and consistent with principles of corporate and financial governance in its approach to future flood mitigation responsibilities being an approach and direction that will achieve a holistic rather than a 'project by project' approach to flood mitigation for the benefit of the constituent councils and their communities. This strategic approach requires the GRFMA, as a priority and, consistent with the principles and objectives of Schedule IA to the Local Government Act 1999, to develop a Stormwater Management Plan and to obtain the approval of the Stormwater Management Authority. The preparation of a Stormwater Management Plan to be followed by a review of the GRFMA Charter, the development of a long term financial plan and the consequent update of the business plan all of which will ensure that all constituent councils are able to forward plan with clarity and certainty.**

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During discussion at the 19/4/18 GRFMA meeting regarding the Northern Floodway's Prospectus the Adelaide Plains Council Board Members tabled the document *GRFMA Charter Review - the Basis of APC's concerns and proposed future direction*.

The Board subsequently resolved to request the Adelaide Plains Council to forward all relevant information regarding flood planning management by COB Friday 11 May 2018 to enable inclusion in the 17 May 2018 Special Meeting Agenda papers and to enable further consideration of next steps in actioning the Northern Floodway's Prospectus.

The Adelaide Plains Councils responded to this request on 30/4/18 with provision of the report titled "Adelaide Plains Council, Storm Water Management Plan Considerations, Gawler River Flood Mitigation".

The Report Summary includes:

- Reference to how the existing GRFMA funding contribution arrangements were established.
- Comment that assessment of 'future costs avoided' should account for future development that could be expected following completion of flood mitigation works.
- Potential for future development in the floodplain is significant, hence the justification to proceed with flood mitigation works is further strengthened.

- Recommendation that the GRFMA prepare a compliant Stormwater Management Plan.

The Adelaide Plains Council has subsequently requested that the following notice of motion be tabled at the 17/5/18 GRFMA Special Meeting.

*That the GRFMA act strategically, with due diligence and consistent with principles of corporate and financial governance in its approach to future flood mitigation responsibilities being an approach and direction that will achieve a holistic rather than a 'project by project' approach to flood mitigation for the benefit of the constituent councils and their communities. This strategic approach requires the GRFMA, as a priority and, consistent with the principles and objectives of Schedule 1A to the Local Government Act 1999, to develop a Stormwater Management Plan and to obtain the approval of the Stormwater Management Authority. The preparation of a Stormwater Management Plan to be followed by a review of the GRFMA Charter, the development of a long term financial plan and the consequent update of the business plan all of which will ensure that all constituent councils are able to forward plan with clarity and certainty.*

See separate attachment for copy of correspondence and copy of the report from Adelaide Plains Council.

Note: following the 19/4/18 GRFMA meeting the GRFMA Executive contacted Mr David Trebilcock, General Manager of the Storm Water Management Authority regarding GRFMA and Storm Water Management Plans.

There is a view that Storm Water Management Plans are principally intended for the management of stormwater in urban areas and that development of a Stormwater Management Plan for the whole of the Gawler River would be unwieldy.

Following that discussion, Mr Trebilcock has accepted an invitation to attend the 17/5/18 GRFMA Special Meeting to provide general advice on Storm Water Management Plans.

LATE NEWS Mr Trebilcock has now advised he is unable to attend the GRFMA meeting and he will endeavor to provide a written comment to the 17 May 2018 GRFMA meeting on the matter of Storm Water Management Plans and GRFMA

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## Special Meeting Report

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Committee           **Gawler River Floodplain Management Authority**

Meeting Held       **Thursday 17 May 2018**

Report Name       **6.1 Northern Floodways Prospectus**

### RECOMMENDATION

#### **That the GRFMA:**

- 1. Receive feedback from Constituent Council staff on the final draft of the Northern Floodways Prospectus; and**
- 2. Considers relevant information regarding flood planning management from the Adelaide Plains Council to enable further consideration of next steps in actioning the Northern Floodway's Prospectus.**

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At the 19/4/18 GRFMA meeting the Board received the final draft of the Northern Floodways Prospectus and resolved to seek feedback from constituent council staff on the final draft document by 11 May 2018 to enable further consideration at a Special Meeting of the GRFMA to be held Thursday 17 May 2018 at the City of Playford.

Attached is the subsequent feedback as received from constituent council staff in relation to the final draft of the Northern Floodways Prospectus.

A summary of the matters noted in the feedback indicates the following:

- Overall it is a good document with a good attempt at explaining the complexities of the proposal and process.
- Requirement for a 'Next Steps 'outline in the conclusion of the Summary Document.
- The document would benefit from a front cover image of the floodway proposal and concept and an upfront outline of the purpose of the document.
- The project requires detailed cost analysis for ongoing maintenance, management and depreciation costs.
- Government funding will need to be secured first before any of the proposed works (stages) are commenced.
- Better descriptions of the funding agreement process required.
- Any funding contribution models should include value of future flood damages avoided and be reflected in contributions.
- Geotechnical investigations should be undertaken prior to detailed design phase.
- There are some benefits from flooding such as soil improvements and this could be mentioned.
- Land title and or access will be a very significant issue to resolve.

- The proposal builds on the previous planning of Gawler River Flood Mitigation Scheme – Mark Two.
- Can an estimate of the breakout flooding to Two Wells /Lewiston be included and it would be beneficial to further map flood mitigation investments in APC.
- No mention of climate change.
- Differences in cost estimates (reasons why) to be explained.

The final draft of the Northern Floodways Prospectus was also considered at the 11/5/18 meeting of the GRFMA Technical Advisory Panel which noted:

- There is need to undertake work now in relation to silt removal and vegetation management.
- DEWNR may be an option to facilitate access to manage the water course.
- Adelaide Mount Lofty Ranges NRM Board could be a good option to initiate existing levee bank management clean up with land owners.
- The document should include a timeframe for progressing decisions and actions including a stop point at which time to set aside unresolved funding negotiations and to get on with desilting and vegetation management.
- Need to acknowledge and manage impacts of vegetation removal on stability of existing levee banks in any proposed works.
- The return period and benefits to be realised should be made clear.
- The document should include other overarching floodplain management considerations and indicate how the longevity of the mitigation option will be maintained.
- Best endeavours should be made to repair and construct levee banks structures to highest standards (clear of vegetation with road access).
- Work should start downstream first so as to manage possible flood out issues.
- Public consultation should be undertaken early in the process with a professional approach and management thereof.
- Include matters relating to a suitable maintenance regime (asset management planning, process of maintenance, who manages etc).
- The Confirm Scope stage should have opportunity to have additional flood modelling information undertaken early to assist design scope.
- It's better to manage for a 1:50 ARI flood event than a 1:100 ARI.
- the Preliminary design stage needs a loop process to close out (i.e. construction design performance to be confirmed)
- Requirement to change development category to reflect changes in land use and to manage future development.
- Flood Warning and Emergency Response aspects should be acknowledged and included as stakeholders.

The flood planning management information '*Adelaide Plains Council, Storm Water Management Plan Considerations, Gawler River Flood Mitigation*' has been received from the Adelaide Plains Council.

Refer to Agenda report 5.1 for the Adelaide Plains Council report summary and attachments.

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## Special Meeting Report

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Committee            **Gawler River Floodplain Management Authority**

Meeting Held        **Thursday 17 May 2018**

Report Name        **6.2 GRFMA Charter and Governance Review**

### RECOMMENDATION

#### **That the GRFMA:**

- 1. Consider feedback from constituent council GRFMA Board Members on the Why, What and How considerations they might have when considering undertaking the GRFMA Charter and Governance Review and:**
- 2. Then further consider actions regarding progress of the GRFMA Charter and Governance Review**

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At the 19/4/18 GRFMA meeting the Board resolved that the Executive Officer seek feedback from constituent council GRFMA Board Members on the Why, What and How considerations they might have when considering undertaking the GRFMA Charter and Governance Review and to then further consider the GRFMA Charter and Governance Review.

Attached is the subsequent feedback from constituent council GRFMA Board Members.

Summary of comments.

#### **Why.**

- Facilitate a collaborative approach and good governance processes.
- Determine an effective structure and membership (Suitability of current legislative framework and membership).
- Align governance with strategic direction
- Justify clear and equitable contribution and benefit.

#### **What.**

- Defining strategy and planning and a robust plan to deliver.
- Capability and skills-based membership of the Board.
- Reporting and accountability.
- Timely and accountable information.
- Suitability of legislation to operate.
- Review methodology of original report.
- Benchmark against other like entities.

## How.

- Key principles, governance, functions, transparency, effectiveness.
- Detailed review by independent consultant against agreed scope.
  - Review regional collaboration models.
  - Suitability of current or other legislation.
  - Interviews with Board members.
  - Obtain legal and financial advice.
  - Board skills inventory.
- Independent review reporting to a GRFMA Sub Committee.
- Internal review and benchmarking exercise, undertake contributions and capital expenditure contributions review, undertake legal review.
- Allocate financial resources, timeframes to be established for completion and adoption by 1 July 2019.

## Other comments

- Consider splitting into two components- Current charter and cost distribution (short term). Then examining alternate governance arrangements and potential legislative changes.
- Preserve current arrangements and review is forward facing. Consider max 33% Local Government contributions on any Capital Expenditure projects.
- Current Charter OK with some improvements such as need for skills-based Board membership, Observers not speak or vote, sitting fees, code of conduct and process for “electronic meetings (telephone, on line visual).

Members at the 19/4/18 meeting also noted that it would be beneficial, in relation to the GRFMA Governance and Charter Review, to undertake a quick review of the current and proposed State Government legislation/policy on governance frameworks, NRM, Joint Planning Boards etc. as they might relate to options for the Board to consider. The Executive Officer was requested to undertake the quick review.

Information found in the quick review is as follows.

### **Liberal Party of SA Policies**

Repeal the Natural Resources Management Act and replace it with the Landscape South Australia Act to reduce the level of red tape that has become synonymous with the current approach to managing our environment *‘Our Landscape South Australia Act will create nine Landscape Boards to replace existing NRM board’s.*

Local Government Rate Capping scheme to prevent ratepayers having to cop excessive increases in council rates year on year.

### **Local Government Association SA**

The Local Government Act 1999 (“the Act”) will be twenty years old during the next term of State government. Consultation with members on the LGA’s state election strategy has indicated strong levels of support from members for a comprehensive review of the Act.....

- *Expand regional cooperation between councils to optimise the use of scarce resources, and to promote greater collaboration in strategic planning and with State agencies and other partners*
- *Commence a review of the legislative settings around council participation in commercial activities, particularly when regional subsidiaries are formed, to ensure they are not unreasonably restricting opportunities for councils and communities*

## Planning, Development and Infrastructure Act 2016

The new *Planning, Development and Infrastructure Act 2016* (PDI Act 2016) came into operation on 1 April 2017.

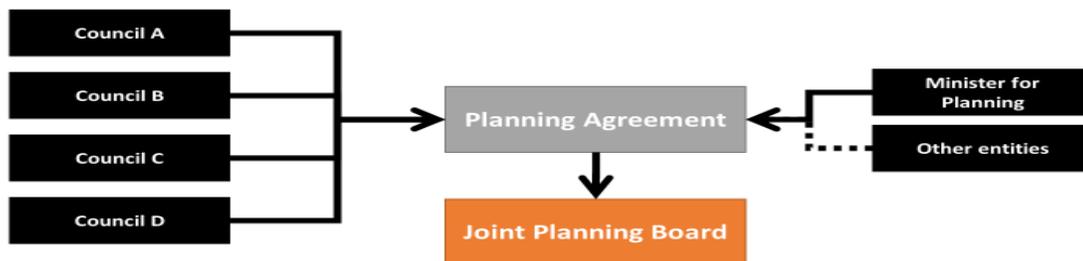
The new legislation paves the way for the creation of new Planning Regions in South Australia.

This allows regional areas to be clearly defined so collaborative arrangements can be established between councils for planning.

It is expected that all of the planning regions will be based upon the existing South Australia Government Regions, although adjustment may be considered to align with other service delivery boundaries as a result of the establishment of a Joint Planning Board. The Minister for Planning may also establish sub-regions within the broader planning regions.

Eg Gawler River Floodplain Management Authority

## Joint Planning Arrangements



Not dissimilar to a regional subsidiary under the Local Government Act, but the mechanism is NOT limited to those functions required to be delivered under the Local Government Act.

See next page for potential Expanded Functions Framework

## Potential Expanded Functions

