

10.1 ELLIOT GOODGER MEMORIAL PARK MASTER PLAN - COMMUNITY ENGAGEMENT**Record Number:** CC24/82;IC24/197**Author(s):** Bryce Norton, Manager Strategy**Previous Motions:** Council 26 March 2024, RESOLUTION 2024:03:COU108, Council 23 January 2024, RESOLUTION 2024:01:COU004.**Attachments:** 1. **Draft Elliot Goodger Memorial Park Master Plan CR24/29277****PRESENTATION**

Nil

OFFICER'S RECOMMENDATION**That Council:**

1. **Approves the release of the Draft Elliot Goodger Memorial Park Master Plan for community engagement as outlined within this report.**
2. **Notes that a report including the outcomes of the community engagement will be presented to a future meeting.**

SUMMARY

The Elliot Goodger Memorial Park Master Plan is being undertaken as a result of the priorities identified within the Gawler, Open Space & Recreation Plan, being the key strategic document identifying future sporting and community recreation infrastructure needs across Gawler. Council engaged Clover Greenspace and Inside Edge Sport and Leisure Planning to assist Council in delivering a Master Plan for this key sporting and community precinct that will see future planning and development to support the growing town and community.

This report is presented to Council seeking its approval for the Draft Elliot Goodger Memorial Park Master Plan to be released for community engagement. This report builds on the previous reports presented to both Council and the Community & Corporate Services Committee detailing the process undertaken to develop this draft Master Plan.

BACKGROUND

In 2016, Council adopted the Gawler Open Space, Sport & Recreation Plan, a plan developed to guide the future provision, improvement and management of open space, sport, and recreation infrastructure over the next ten years. This plan was specific to the Town of Gawler Local Government Area and followed the adoption by Council in April 2015 of the Barossa, Light and Lower North Region Open Space, Recreation and Public Realm Strategy, a joint document that included the local government areas of Gawler, Barossa, Light and Mallala (now Adelaide Plains).

The following are taken from the Gawler Open Space, Sport & Recreation Plan Directions Report and provide direct catalysts for the develop of a Master Plan for Elliot Goodger Memorial Park:

Undertaking further planning for key sites should be a priority as the planning will ensure the most appropriate design and improvement of sites and the plans can be used to seek grant funding and guide developments.

Strategy 2.6

Improve the quality, appeal, and usability of Willaston Oval (linked to Elliot Goodger Reserve) through improved landscape, infrastructure, and path connections. Particular needs include increased trees and shade, a new toilet block and change rooms, spectator seating and gathering areas, improved field lighting and a play space to support families. The cricket pitch

should be maintained to support and strengthen cricket at the sportsground. Master planning will be required for the entire precinct in consultation with the sports and users.

Strategy 2.7

Support improvements to Elliot Goodger Reserve (linked to Willaston Oval) as part of master planning for the precinct and give consideration to:

- *Improvements to dog training facilities (desired fencing and club extensions).*
- *Expansion of the BMX facility through an additional track that caters for younger children and beginners and upgrade to the club facilities. This will require additional space to be allocated to BMX and therefore other new buildings for other activities should not be established on the site.*
- *Improved landscape and path connections (through a landscape plan).*
- *Links between the facilities including Willaston Oval and to Gawler Scouts.*

At its meeting held on 23 January 2024, Council considered a report that provided three (3) initial concept plans for Elliot Goodger Memorial Park, all with meaningful limitations for, and compromises required by, the community stakeholders that utilise the site, as highlighted within the following resolution from this Meeting:

RESOLUTION 2024:01:COU004

Moved: Cr H Hennessy

Seconded: Cr N Shanks

That Council:

1. *Notes the three (3) draft Elliot Goodger Memorial Park Master Plan - Concept Plans presented to community stakeholder organisations in December 2023.*
2. *Notes the limitations of, and compromises required by community stakeholder organisations across all three (3) concepts.*
3. *Endorses undertaking initial investigations to determine the suitability and viability of a future relocation for the Gawler BMX Club to Karbeethan Reserve.*
4. *Notes an update on the Elliot Goodger Memorial Park Master Plan including the investigations to relocate the Gawler BMX Club will be presented to the Corporate & Community Services Committee meeting, scheduled for 12 March 2024.*
5. *Notes a report on the proposed permanent part road closure – Holmes Street, Willaston be presented to a future Infrastructure & Environmental Services Committee meeting.*

Subsequent to the consideration of the initial concept plans, the focus of the Elliot Goodger Memorial Park Master Plan project has been the development of updated concept plans (incorporating a future relocation of the Gawler BMX Club) for Elliot Goodger Memorial Park and Karbeethan Reserve (Master Plan – Stage 4 only), seeking to confirm ‘Proof of Concept’ for both locations.

An updated concept plan for Stage 4 of Karbeethan Reserve showing that the Gawler BMX Club could be - accommodated without it being detrimental to existing stakeholders was presented to the Corporate & Community Services Committee Meeting held on 12 March 2024, with the following taken from that report:

1. Noting that the updated concept plan provides proof of concept for the potential future relocation of the Gawler BMX Club to Karbeethan Reserve, the intention of Council Staff remains focused on the Elliot Goodger Memorial Park Master Plan. As such the Concept Plan for Karbeethan Reserve (Stage 4) presented in this report will not be further progressed in the current financial year, rather the progression is envisaged to form part of the update to the Gawler Open Space, Sport & Recreation Plan – “Gawler Sport & Community Recreation Facility Plan”, as included within Councils draft 2024/25 budget.

The updated Elliot Goodger Memorial Park Concept Plan was viewed by stakeholders as a significant improvement on the previously presented concepts, with the flexibility being provided through the reduction of infrastructure included, the key driver of this improvement. Noting the

improvements provided by the updated concept plan, further stakeholder engagement was required to finalise the Draft Master Plan, as outlined within this report.

This report is presented to Council in response to part two of the following motion, noting that the stakeholder engagement required to finalise the Draft Master Plan as presented within this report extended slightly longer than originally anticipated.

RESOLUTION 2024:03:COU108

Moved: Cr D Hughes

Seconded: Cr J Vallelonga

That Council notes the resolutions from the Corporate & Community Services Committee made under delegated authority at the meeting held on 12 March 2024, being:

That the Corporate & Community Services Committee notes:

1. The updated Concept Plan for Elliot Goodger Memorial Park.

2. That a draft Elliot Goodger Memorial Park Master Plan will be presented to the 14 May 2024 meeting of this Committee seeking approval to be released for formal Community Engagement.

3. The Concept Plan for Karbeethan Reserve (Master Plan - Stage 4) as 'Proof of Concept' for the potential future relocation of the Gawler BMX Club.

4. That a Council Member Briefing Session 'Sport and Recreation Vision' is scheduled for Tuesday 16 April 2024.

COMMENTS/DISCUSSION

The Elliot Goodger Memorial Park Master Plan is being developed as a result of the priorities identified within the Gawler, Open Space & Recreation Plan, being the key strategic document identifying future sporting and community recreation infrastructure needs across Gawler. Council has engaged Clover Greenspace and Inside Edge Sport and Leisure Planning to assist Council in delivering the Master Plan for this key sporting and community precinct that will see future planning and development to support the growing town and community.

The focus of the Elliot Goodger Memorial Park Master Plan project in the time since the 12 March Corporate & Community Services Committee report has been to develop the Draft Master Plan (**Attachment 1**) following further engagement with community stakeholders, most notably the Gawler & District Dog Training Club and Willaston Football Club.

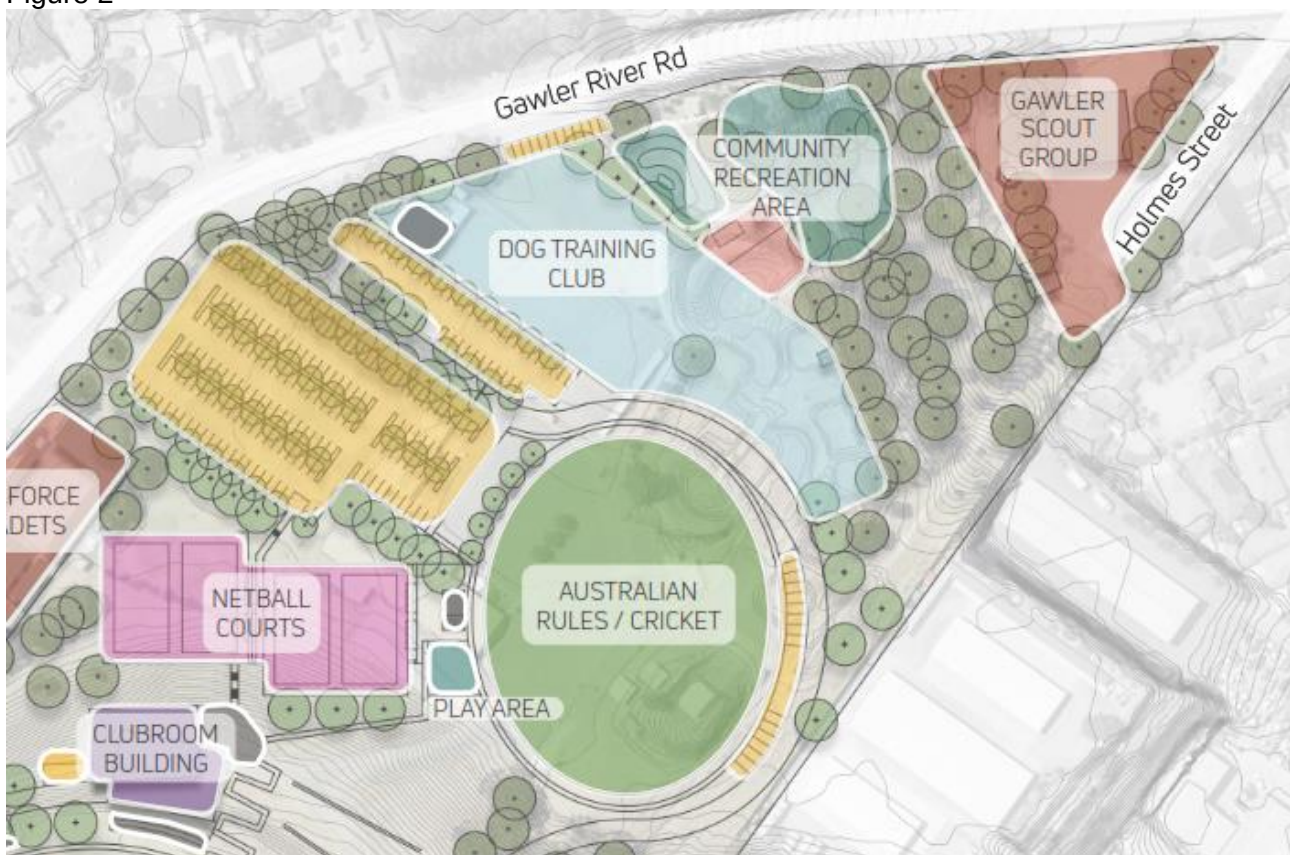
Recent stakeholder engagement and subsequent updates to the concept plan previously presented in March 2024 have focused on the upper level of Elliot Goodger Memorial Park, where current and proposed infrastructure for the Gawler & District Dog Training Club and Willaston Football Club are located. It is also important to note that the upper level of the Park provides infrastructure and space for unstructured community recreation with maximising of unstructured recreation, a key aspect of the Master Plan project.

The following two images, taken from March's Concept Plan (Figure 1) and the current Draft Master Plan (Figure 2) are provided to demonstrate the changes being proposed for the upper level of Elliot Goodger Memorial Park.

Figure 1



Figure 2



The changes to the upper level, as set out in draft Elliot Goodger Memorial Park Master Plan have received a strong positive response from community stakeholders. The following changes are presented within the Draft Master Plan include:

1. The previously proposed shared junior oval and dog training space has been split, with the dog training area moving further north towards the community recreation area of the Park. Key drivers to this change reflected in the draft Master Plan are:
 - a. The move and separation allow for both community stakeholders, Gawler Dog Training Club and Willaston Football Club, to utilise the space concurrently, noting the current and potential future overlap of use, particularly evenings for training sessions and weekend game days, creating a practical barrier to participation for both organisations. This separation and dual use can be achieved through considered boundary and internal fencing that continues to allow community access to the irrigated turf for dog training and/or unstructured community use even when the precinct is secured for football and netball game days, noting that this is not the case currently. The updated layout also provides for significantly improved formalised off-street parking able to be utilised at all times by dog training participants or users of the community recreation space.
2. The small, irrigated turf area previously proposed as part of the community recreation areas have been incorporated within the turf area for the Gawler Dog Training Club.
3. It is thought that with the update in the site layout the community recreation area has improved scope to provide a broader appeal with the adjacent open grass area and lower boundary fence. The details of the community recreation area e.g. types of equipment, activity, and associated infrastructure such as shelters will be a key focus of the community engagement process.

Next Steps

Presupposing Council resolves the Officer's Recommendation of this report, the following will be the next steps of the Elliot Goodger Memorial Park Master Plan project:

1. Commence formal community engagement on the Draft Elliot Goodger Memorial Park Master Plan from Thursday 30 May 2024, with further details of this provided within the 'Community Engagement' section of this report.
2. A report presented to 11 June 2024 Infrastructure & Environmental Services Committee Meeting on the proposed permanent part road closure – Holmes Street, Willaston.

COMMUNICATION (INTERNAL TO COUNCIL)

Executive Management Team

The development of the Elliot Goodger Memorial Park Master Plan is guided by an internal project group consisting of members of the following Council teams:

1. Engineering
2. Planning
3. Property and Facilities
4. Recreation and Leisure Services
5. Strategy
6. Town Services

Other Council teams will be involved during the project, as and when additional specialised expertise is required.

COMMUNITY ENGAGEMENT

The development of the Elliot Goodger Memorial Park Master Plan will incorporate a significant level of community engagement, with the project's engagement plan including the following key identified stakeholder groups:

1. Lease/land holders (Elliot Goodger Memorial Park)
 - a) 608 Squadron Australian Air Force Cadets
 - b) Gawler BMX Club
 - c) Gawler Dog Training Club

- d) Gawler Scouts
- e) Rotary Club of Gawler
- f) Rotary Club of Gawler Light
- g) Willaston Football Club
- 2. Community/Sporting Organisations
 - a) Auscycle SA
 - b) Barossa & Light Cricket Association
 - c) Barossa, Light & Gawler Football and Netball Association
 - d) Office for Recreation, Sport & Racing
 - e) Recreation SA
 - f) Scouts SA
 - g) South Australian Cricket Association
 - h) South Australian National Football League
 - i) Sport SA
- 3. Facility Users e.g. Willaston Country Music Club
- 4. Community organisations of the Willaston Community Hub, proposed for development directly opposite Elliot Goodger Memorial Park, Two Wells Road.
- 5. Gawler community.

The below table provides Council with a summary of the engagement undertaken to date in developing the draft Elliot Goodger Memorial Park Master Plan:

Engagement Level	Who	Action	Date
Consult	Lease/land holders	Series of introductory meetings with lease/land holders, including presentation of draft project scope for comment and feedback.	May and June 2023
Inform	Council Members	Introductory report presented to Corporate & Community Services Committee, including proposed project methodology for development of Elliot Goodger Memorial Park Master Plan.	July 2023
Consult	Council Members	Engagement Plan included within Corporate & Community Services Committee report seeking feedback, as well as opportunities for refinement of the processes utilised for Karbeethan and Essex Park & Gawler Showgrounds Master Plans.	July 2023
Involve	Council Members	Initial engagement with Council Members.	September 2023
Involve	Lease/land holders and identified community /sporting organisations	Initial engagement (information seeking focus) with identified key stakeholders – lease/land holders and community/sporting organisations –as per previous page.	September and October 2023
Involve	Lease/land holders	Workshops (development/review of Concept Plans) with identified key stakeholders - lease/land.	December 2023
Consult	Council Members	Initial Elliot Goodger Memorial Park Master Plan Concept Plans presented within Council report. Report also sought Council endorsement to undertake initial investigation to determine the suitability and viability of a	January 2024

		future relocation for the Gawler BMX Club to Karbeethan Reserve.	
Involve	Lease/land holders	Workshops (development/review of updated Concept Plans) with identified key stakeholders - lease/land holders.	February and March 2024
Involve	Council Members	Updated Elliot Goodger Memorial Park Master Plan Concept Plans presented to Corporate & Community Services Committee.	March 2024
Involve	Lease/land holders and identified community/sporting organisations	Engagement with identified key stakeholders - lease/land holders for development of Draft Elliot Goodger Memorial Park Master Plan.	March and April 2024

In the event Council approves the release of the Draft Elliot Goodger Memorial Park Master Plan, formal community engagement will be undertaken in accordance with Council's Public Consultation Policy. The formal community engagement is proposed to run for three and a half weeks from Thursday 30 May to Sunday 23 June 2024 and include the following:

1. Drop-In Community Information Session held at Elliot Goodger Memorial Park – Saturday 15 June 2024.
2. Public Displays at:
 - a) Evanston Gardens Community Centre Library.
 - b) Gawler Administration Centre.
 - c) Gawler Civic Centre.
 - d) Gawler Sport & Community Centre.
 - e) Lease/land Holder facilities within Elliot Goodger Memorial Park.
3. Invitation to community stakeholder organisations (i.e. Lease/land holders from within Elliot Goodger Memorial Park) for Council Project Manager to meet with their members and host a Question-and-Answer session about the Draft Master Plan.
4. Utilisation of 'Your Voice Gawler' - Council's community engagement platform.
5. Promotion of community engagement through Council's digital platforms – website, social media.
6. Utilisation of local print and digital media e.g. The Bunyip
7. Consultation directly with the Office for Recreation, Sport & Racing, relevant State, and local, Sporting Organisations.

The below table provides Council with a summary of the engagement planned to be undertaken towards the formal adoption of the Elliot Gooder Memorial Park Master Plan Council:

Involve	Council Members	Report to Council presenting draft Master Plan to members seeking to be adopted for the purpose of community engagement.	May 2024
Involve	Community	Community engagement undertaken on the Draft Master Plan – three-and-a-half-week period.	June - July 2024
Consult	Lease/land holders and identified community /sporting organisations	Meetings (as required/requested) with identified key stakeholders lease/land holders and community /sporting organisations.	June – July 2024

Consult	Council Members	Outcomes of Elliot Goodger Memorial Park Master Plan community engagement presented to Council.	July-August 2024
Inform	Council Members	Final Draft Elliot Goodger Memorial Park Master Plan presented to Council for adoption.	September 2024
Inform	Community Lease/land holders and identified community /sporting organisations	Advise community and identified key stakeholders lease/land holders and community /sporting organisations of Elliot Goodger Memorial Park Master Plan being adopted by Council.	September 2024

<i>Engagement Levels:</i>	
<i>Inform</i>	<i>Information sharing is a one-way communication to the public providing balanced and objective information to assist understanding about something that is going to happen or has already happened.</i>
<i>Consult</i>	<i>Consultation is a two-way interaction designed to obtain the views and feedback from the community to inform decisions on policies, programs, services, or projects that affect them directly or in which they may have a significant interest.</i>
<i>Involve</i>	<i>Involvement is about facilitating active participation by the community to help identify issues and views from a diverse range of perspectives so that concerns and aspirations are understood and taken into consideration throughout the decision-making process.</i>
<i>Collaborate</i>	<i>Collaboration is about working together in partnership to determine how to develop understanding of all issues and interests. Council and community collaborate to work out alternatives and identify preferred solutions to support decision making.</i>
<i>Empower</i>	<i>Empowerment provides opportunities and resources for communities to be part of solutions by valuing local knowledge, talents, skills and acknowledging the capacity of community members to be decision-makers in their own lives.</i>

POLICY IMPLICATIONS

Public Consultation Policy

RISK EVALUATION

Risk	
Identify	Mitigation
Community and stakeholder expectations that projects will be delivered in the immediate term.	<p>Ongoing communication with key stakeholders to manage expectations.</p> <p>The communications will reinforce that:</p> <ol style="list-style-type: none"> 1. the Master Plan is a guide to future improvements and does not represent a commitment of funding by Council. 2. implementation of the Master Plan is subject to: <ol style="list-style-type: none"> (a) Council decisions as part of the annual budget process including financial capacity and broader resource pressures. (b) Potential external funding sources. (c) Further feasibility studies, technical investigations and/or recommendations for facilities reaching the end of their life cycle.

Relocation of the Gawler BMX Club required for implementation of the draft Elliot Goodger Memorial Park Master Plan.	Council has identified and included within its draft 2024/25 budget development of the 'Gawler Sport & Community Recreation Facility Plan'. This plan will look holistically at the sport and community recreation priorities across the town.
Opportunity	
Identify	Maximising the Opportunity
Budget and facilities planning.	The Master Plan will assist Council and sporting and community organisations to identify improvement priorities in the short, medium, and longer term.
Partnerships and funding.	The Master Plan will assist in identifying potential partnerships and funding opportunities to support project delivery.
Investigate the suitability and viability of a future relocation for the Gawler BMX Club to Karbeethan Reserve.	<p>Elliot Goodger Memorial Park is a small site to cater for the existing leaseholders and their current infrastructure/activities and has additional challenges due to the topography of the site. The site does not have the physical space to cater for the future needs of all current leaseholders.</p> <p>To provide positive long term and ongoing outcomes for all community organisations the opportunity to relocate the Gawler BMX Club to Karbeethan Reserve should continue be pursued, noting the proof of concept presented to Council in the previous report.</p>

STATUTORY REQUIREMENTS

The permanent part road closure (Holmes Street, Willaston) identified through the development of the Draft Elliot Goodger Memorial Park Master Plan would be governed by the following statutory requirements:

1. *Sections 196 and 198, Local Government Act 1999*
2. *Part 2 and 3, Road Opening & Closing Act 1991*

FINANCIAL/BUDGET IMPLICATIONS

The development of the Elliot Goodger Memorial Park Master Plan is funded through Council's 2023/2024 adopted budget, with a total project budget being \$50,000. Delay in developing the Elliot Goodger Memorial Park Master Plan has been experienced, notably through the realisation that the physical limitations of the site necessitated investigating for the future relocation of the Gawler BMX Club. The outcomes of this delay being that the Elliot Goodger Memorial Park Master Plan will be finalised early in the 2024/25 financial year, with the unspent 2023/24 budget allocation being transferred to next financial year's budget. As at the time of writing this report, \$29,500 has been spent.

The Elliot Goodger Memorial Park Master Plan, as presented within this report, has an initial cost estimate of \$40.626 million, noting the following:

1. The initial cost estimate does not incorporate any escalation for project delivery.
2. An indicative staging/sequencing plan for the Elliot Goodger Memorial Park Master Plan will be developed following community engagement, with this and community engagement outcomes being incorporated within an updated cost estimate. The updated cost estimate will be presented to Council as part of final considerations for the Master Plan.

3. A more definitive implementation schedule for the Elliot Goodger Memorial Park Master Plan will be identified through the Gawler Sport & Community Recreation Facility Plan. This Plan, included within the Draft 2024/25 Council Budget, will look holistically across the town to establish a sport and community recreation philosophy and prioritisation methodology.
4. The initial cost estimate provides for the delivery of the Elliot Goodger Memorial Park Master Plan only, and as such does not provide an allocation for costs necessary for a potential future relocation of the Gawler BMX Club beyond the site preparations required for the proposed development at Elliot Goodger Memorial Park. The Gawler Sport & Community Recreation Plan, as included with the Draft 2024/25 Council Budget, will update (including cost estimates) Master Plans for Council's current major community sport and recreation precincts, including Karbeethan Reserve.

The financial capacity of Council to undertake various capital works towards the staged implementation of the Elliot Goodger Memorial Park Master Plan will be informed by future updates of its Long-Term Financial Plan, Council's annual capital works budget deliberations, and considerations of the impact on Council's core financial indicators. Council's future financial capacity for major asset investment will also continue to be informed by available external partnership and funding opportunities, notably from other tiers of Government, and additional economic factors including growth rates and inflation.

COMMUNITY PLAN

- 1.2 Foster a vibrant and active local community that is proud of Gawler.
- 2.1 Physical and social infrastructure to service our growing population and economy.
- 2.3 Manage growth through the real connection of people and places.
- 3.1 Gawler to be an inclusive community with quality health and social wellbeing services to meet the needs of our growing community.
- 3.2 Provide sporting and recreational facilities to meet local and regional community needs.
- 5.1 Be recognised as a best practice organisation delivering effective services and collaborating regionally.
- 5.2 Foster and encourage community teamwork.